# CITY OF DANA POINT ENVIRONMENTAL CHECKLIST FORM

# I. INTRODUCTION

- 1. Project Title: Municipal Code Amendment to Prohibit the Distribution of Single-Use Plastic Carry-Out Bags at the Point of Sale at Local Retail Establishments
- 2. Lead Agency Name and Address: City of Dana Point, Community Development Department, 33282 Golden Lantern, Suite 212, Dana Point, CA 92629
- 3. Contact Person and Phone Number: Christy Teague, Economic Development Manager (949) 248-3519
- 4. Project Location: Citywide
- 5. Project Sponsor's Name and Address: City of Dana Point, 33282 Golden Lantern #212, Dana Point, CA 92629; (949) 248-3519
- 6. General Plan Designation: Various
- 7. Zoning: All Zoning Districts
- 8. Description of Project: Prohibit Issuance of Plastic Bags with Purchased Merchandise at all Dana Point Commercial Establishments.

# Objectives

The environmental analysis has been conducted in the attached initial study for the proposed prohibition of single-use plastic carry-out bags. The environmental analysis is required prior to adoption of the Municipal Code Amendment by the City of Dana Point.

- 9. Surrounding Land Uses and Setting (Briefly describe the project's surroundings): The City of Dana Point is located in south Orange County, California and is bounded by the City of Laguna Beach to the west, the City of Laguna Niguel to the north, the City of San Juan Capistrano and San Clemente and to the east, and by the Pacific Ocean to west and south. Dana Point encompasses a total area of 6.5 square miles and is approximately 90 percent developed. The topography of Dana Point consists of rolling terrain with an elevation variation from approximately 400 feet above sea level to sea level at the ocean.
- 10. Approvals required: Ordinance Approval by the City of Dana Point City Council
- 11. Other Public Agencies Whose Approval is Required: None

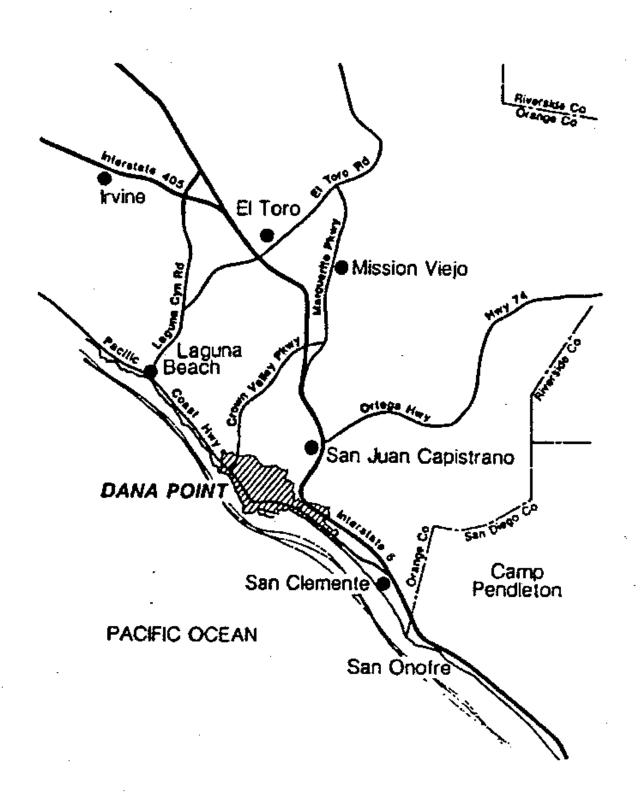
# II. <u>ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED</u>:

	d below would be potentially affected prificant Impact" as indicated by the cl				
Aesthetics	Agricultural Resources		Air Quality		
Biological Resources	Cultural Resources		Geology/Soils		
Hazards & Hazardous Materials	Hydrology/Water Quality		Land Use/Planning		
Mineral Resources	Noise		Population/Housing		
Public Services	Recreation		Transportation/Traffic		
Utilities/Service Systems	Mandatory Findings of Significa	nce			
 ETERMINATION: (To be basis of this initial eva	be completed by the Lead Ager Iluation:	icy.)			
	d project COULD NOT have a s EGATIVE DECLARATION will b	_			
I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to be the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.					
	d project MAY have a significar ITAL IMPACT REPORT is requ		ct on the environment,		
I find that the proposed project <b>MAY</b> have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets. An <b>ENVIRONMENTAL IMPACT REPORT</b> is required, but it must analyze only the effects that remain to be addressed.					
environment, because adequately in an ear applicable standards,	e proposed project could have all potentially significant effective EIR or NEGATIVE DECL and (b) have been avoided out of the country of the	cts (a) . <b>ARA</b> 1 r mitig	have been analyzed FION pursuant to the pated pursuant to that		

measures that are imposed upon the proposed project, nothing further is required.

November 8, 2011	/s/ Kyle Butterwick		
Date	Signature		
	City of Dana Point For		
	Kyle Butterwick Director of Community Development City of Dana Point 33282 Golden Lantern Dana Point, CA 92629 (949) 248-3563		

FIGURE 1: REGIONAL LOCATION MAP



# **Detailed Project Description**

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF DANA POINT, CALIFORNIA, ADDING A NEW CHAPTER 6.47 "PLASTIC CARRY-OUT BAGS" TO TITLE 6 OF THE DANA POINT MUNICIPAL CODE PROHIBITING THE DISTRIBUTION OF SINGLE-USE PLASTIC CARRY-OUT BAGS AT THE POINT OF SALE AT LOCAL RETAIL ESTABLISHMENTS

# Earlier Analysis

The California Environment Quality Act (CEQA) [Guidelines Section 15063(c)(3)(D)] permits earlier analysis to be used where a CEQA document has adequately analyzed an effect. No earlier analysis had adequately analyzed the project's potential effects and as such, no earlier analysis was utilized.

#### **EVALUATION OF ENVIRONMENTAL IMPACTS:**

- A brief explanation is required for all answers except "No Impact" answers that are adequately supported by the information sources a lead agency cites in the parentheses following each question. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g., the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g., the project will not expose sensitive receptors to pollutants, based on a project-specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant. "Potentially Significant Impact" is appropriate if there is substantial evidence that an effect may be significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an EIR is required.
- 4) "Negative Declaration: Less Than Significant With Mitigation Incorporated" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level (mitigation measures from Section XVII, "Earlier Analysis," may be cross-referenced).
- 5) Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or negative declaration. Section 15063 (c)(3)(D). In this case, a brief discussion should identify the following:
  - a) Earlier Analysis Used. Identify and state where they are available for review.
  - b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and state whether such effects were addressed by mitigation measures based on the earlier analysis.
  - c) Mitigation Measures. For effects that are "Less than Significant with Mitigation Measures Incorporated," describe the mitigation measures which were incorporated or refined from the earlier document and the extent to which they address site-specific conditions for the project.
- 6) Lead agencies are encouraged to incorporate into the checklist references to information sources for potential impacts (e.g., general plans, zoning ordinances). Reference to a previously prepared or outside document should, where appropriate, include a reference to the page or pages where the statement is substantiated.
- 7) Supporting Information Sources: A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
- 8) This is only a suggested form, and lead agencies are free to use different formats; however, lead agencies should normally address the questions from this checklist that are relevant to a project's environmental effects in whatever format is selected.
- 9) The explanation of each issue should identify:
  - a) the significance criteria or threshold, if any, used to evaluate each question; and
  - b) the mitigation measure identified, if any, to reduce the impact to less than significance.

# **EVALUATION OF ENVIRONMENTAL IMPACTS:**

1.	AESTHETICS – Would the project:				
		Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Have a substantial adverse effect on a scenic vista?				
b)	Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic building within a state scenic highway?				
c)	Substantially degrade the existing visual character or quality of the site and its surroundings?				
d)	Create a new source of substantial light or glare, which would adversely affect day or nighttime views in the area?				
Ex	planation of Checklist Judgments:				
1 (	a-d). No Impact: Plastic bags are a significant compone durability and light weight. Often, plastic shopping bags significant eyesore throughout the community, which is curre prohibition of single-use plastic carry-out bags would prohil decreasing the amount of plastic bags that become litter at would not adversely affect any scenic vistas, damage scharacter, and will not create a source of substantial light cand no further investigation is required.	are white ently aesthe bit plastic s nd improvir scenic resc	or brightly tically detrim hopping bag ng visual aes ources, degr	colored, c nental. Ado gs Citywide sthetics. Th ade existin	reating a ption of a e, thereby ne project ng visual
2.	AGRICULTURE RESOURCES - In determining whether significant environmental effects, lead agencies may refer to and Site Assessment Model (1997) prepared by the Califormodel to use in assessing impacts on agriculture and farmla	the Califor ornia Dept.	nia Agricultu of Conserva	ıral Land E	valuation
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				
c)	Involve other changes in the existing environment, which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?				

# **Explanation of Checklist Judgments:**

**2 (a-c). No Impact**: The proposed project involves the adoption of an ordinance which would ban plastic shopping bags Citywide, and will have no impact on land designated as Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, or land within a Williamson Act contract. Therefore, no impact is anticipated and no further investigation is required.

3.	3. AIR QUALITY – Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:							
		Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact			
a)	Conflict with or obstruct implementation of the applicable air quality plan?				impact			
b)	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?							
c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under applicable federal or state ambient air quality standard (including releasing emissions which		_	_				
	exceed quantitative thresholds for ozone precursors)?							
d)	Expose sensitive receptors to substantial pollutant concentrations?							
e)	Create objectionable odors affecting a substantial number of people?							
sho qua Sou the pla Air pro	3 (a,b). No Impact: The proposed project involves the adoption of an ordinance which would ban plastic shopping bags Citywide. The project would not conflict or obstruct the implementation of the applicable air quality plan nor violate any air quality standards in the City. The City of Dana Point is included within the South Coast Air Quality Management District and subject to the requirements of the Clean Air Act at both the Federal and State level. The South Coast Air Quality Management Plan (AQMP) is the primary planning document to monitor if air quality standards and objectives are being achieved in the South Coast Air Basin. The air quality objectives in the AQMP are based upon population and growth projections provided in a City's General Plan. Implementation of the proposed project would not result in new development. Therefore, the project would not result in significant long-term air quality impacts, nor would							

**3 (c).** Less Than Significant Impact: There is a potential that the banning of plastic bags in the City of Dana Point may result in an increase in paper bag usage. The proposed ordinance does require that all paper bags used in the City at point of sale be at least composed of 40% recyclable material. However, it is well documented that the manufacture and distribution of paper bags can consume more energy than plastic bags. This increased use of energy could have an impact on the environment by increasing emissions from power plants and possibility from trucks carrying the heavier, bulkier paper bags.

it result in violation of any air quality standard or contribute to any existing or projected air quality violation.

The population of Dana Point is only 33,351 according to the 2010 Census. However, per capita bag usage would provide an inflated measurement of any net increase in paper bag use since the proposed ordinance does not ban the use of plastic bags by residents but their distribution at point of sale. Only 5.6% of the City is zoned commercial and there are only 240 identified retail, restaurant, and grocery establishments within the City which might use plastic bags. There are only five supermarkets and three drug stores known to be high volume users of plastic shopping bags in the City which would be affected by the ban. The remaining businesses tend to be smaller and lower volume and many restaurants and most fast food outlets already use paper bags for take out orders.

Plastic bags would not be replaced by paper bags on a one to one ratio since paper bags have a higher capacity. One study (commissioned by the plastic bag industry) estimates that for every 1500 plastic bags it

would take 1000 paper bags to replace them. Other studies find that paper bags may hold up to four times the volume of plastic bags. In light of anticipated education efforts, increased publicity (partially resulting from the subject ordinance), and the increased public concern for pollution and water quality, at least some percentage of plastic bags are expected to be replaced by reusable bags rather than paper bags.

Based on the foregoing, it appears that any increase in the total use of plastic bags in Dana Point (and even considering it as a cumulative increase from the bans in other cities) the potential would be relatively small with a minimal or nonexistent increase in energy consumption. Therefore, the project should not conflict with nor obstruct AQMP implementation, and no further investigation is required.

**3 (d). No Impact**: The project would not expose sensitive receptors to substantial pollutant concentrations or create objectionable odors.

Potentially Significant

4.	<b>BIOLOGICAL RESOURCES</b> – Would the project:

		Potentially Significant Impact	Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				Прасс
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				
c)	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				
e)	Conflict with any local policies or ordinances protecting biological resources, such as tree preservation policy or ordinance?				
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?				

#### **Explanation of Checklist Judgments:**

**4 (a-f). No Impact**: The project consists of the adoption of an ordinance which would ban plastic shopping bags, thereby decreasing the prevalence of plastic bag litter in the marine environment in and near the City. The proposed project is not expected to result in any impacts to federally protected

wetlands. It is not expected to substantially interfere with the movement of any native resident or migratory fish or wildlife species or impact any native wildlife nursery sites. The proposed project does not conflict with any adopted Habitat Conservation Plan, Natural Community Conservation Plan or other local or regional conservation plans.

Plastic debris is a major pollutant of coastal waters. In the Pacific Ocean, there exists a huge accumulation of debris known as the "Great Pacific Garbage Patch" or "Plastic Soup." This is an accumulation of mostly plastic debris drawn by currents to accumulate in the area of the northern Pacific Ocean known as the "North Pacific Gyre." Some scientists estimate the density of plastic in this region at one million pieces of plastic per square mile. Plastic does not biodegrade so over the past two decades this mass has been growing. Some studies show that plastic photo-degrades, breaking into smaller pieces and making its way into the food chain via animals such as jellyfish.

While it may be difficult to ascertain the exact numbers of marine life which perish every year due to ingestion of or choking on plastic debris, there are numerous anecdotal accounts of marine life being discovered with plastic debris in their stomachs or clogging their breathing apparatus.

Reducing the use of plastic bags in Dana Point will have only a modest positive impact on the migration of plastic refuse into the ocean. However, as a coastal City, the imposition of the ban is likely to have some modest impact on improving water quality and removing a potential biohazard from the marine environment. The proposed project would not result in substantial adverse effect, directly or through habitat modification on any species identified as a candidate, sensitive or special species. The adoption of the ordinance would not adversely affect riparian habitats or other sensitive natural communities identified in local or regional plans, policies or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Services. A prohibition of single-use plastic carry-out bags is anticipated to result in a positive effect on species and habitats. No impacts to listed species or habitat plans are anticipated, and no further investigation is required.

Consequently, no impacts to biological resources are anticipated. No further investigation is required.

# **5. CULTURAL RESOURCES** – Would the project:

		Potentially Significant Impact	Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impac
a)	Cause a substantial adverse change in the significance of a historical resource as defined in § 15064.5?				
b)	Cause a substantial adverse change in the significance of an archaeological resource pursuant to § 15064.5?				
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
d)	Disturb any human remains, including those interred outside of formal cemeteries?				

Potentially

# **Explanation of Checklist Judgments:**

**5 (a-d). No Impact**: The proposed project involves the adoption of an ordinance to ban plastic shopping bags Citywide and does not include any development or alterations of physical sites or structures. The City's General Plan indicates that previously prepared cultural resources studies for the City have identified archeological sites in Dana Point. The project would not directly or indirectly destroy a unique paleontological resource or site, nor disturb any human remains, including those interred outside of formal cemeteries. Consequently, there is no impact and no further research is necessary.

# 6. **GEOLOGY AND SOILS** – Would the project: a) Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving: Potentially Significant Potentially Unless Less Than Significant Mitigation Significant No Impact Incorporation Impact Impact i. Rupture of a known earthquake fault, as delineated on the most recent Alguist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area of based on other substantial evidence of a known fault? Refer to Division of Mines and Geology Special Publication 42. ii. Strong seismic ground shaking? iii. Seismic-related ground failure, including liquefaction? Landslides? iν. b) Result in substantial soil erosion or the loss of topsoil? Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off- site landslide, lateral spreading, subsidence, liquefaction or collapse? d) Be located on expansive soil, as defined in Table 18- 1-B of the Uniform Building Code (1994), creating substantial risks to life or property? e) Have soils incapable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?

#### **Explanation of Checklist Judgments:**

6 (a-e). No Impact: The project does not include any development; therefore, the project would not expose people or structures to potential substantial adverse effects involving rupture of a known earthquake fault, strong seismic ground shaking, seismic-related ground failure, liquefaction, landslides, or substantial soil erosion or loss of top soil. A prohibition of single-use plastic carry-out bags would not result in future development that would be located on a geologic unit or soil that is unstable, or that would become unstable, or result in offsite landslide, lateral spreading, subsidence, liquefaction or collapse as a result of the project. No further investigation is required.

#### 7. HAZARDS AND HAZARDOUS MATERIALS – Would the project:

		Potentially Significant Impact	Potentially Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				
b)	Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				
c)	Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in safety hazard for people residing or working in the project area?				
f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				
g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
h)	Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				

# **Explanation of Checklist Judgments:**

**7 (a-h). No Impact**: The project involves the adoption of an ordinance to ban plastic shopping bags in the City of Dana Point and does not cause increased use, disposal or disruption of hazardous materials or create a public or safety hazard or affect existing emergency response plans or routes. The City is not within an airport land use plan or within two miles of a public airport and the project would not create or result in a safety hazard for people residing or working in the project area. The proposed ordinance would not affect emergency procedures or result in exposure of people or structures to a significant risk of loss, injury or death involving wildland fires. The City's General Plan indicates that Dana Point does not contain any major wild land fire or urban fire hazards. Therefore, implementation of the proposed project would not increase fire hazards in the City.

The proposed project does not propose new development. Implementation of the project would not create a significant hazard to the public or the environment. No associated impacts are anticipated, and no further investigation is required.

Finally, the City of Dana Point is located within the emergency-planning zone (EPZ) for the San Onofre Nuclear Generating Station. Within EPZ Zones, the United States Nuclear Regulatory Commission has established emergency warning, sheltering and evacuation procedures in the event emergency occurs. Implementation of the proposed project would not interfere with emergency response procedures or any other emergency response plans.

8.	<b>HYDROLOGY AND WATER QUALITY – Would the project:</b>		0::		
		Potentially Significant Impact	Significant Unless Mitigation Incorporation	Less Than Significant Impact	No Impact
a)	Violate any water quality standards or waste discharge requirements?				
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner, which would result in substantial erosion or siltation on- or off- site?				
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner, which would result in flooding on or off site?				
e)	Create or contribute runoff water, which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?	· 🗆			
f)	Otherwise substantially degrade water quality?				
g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood				
	Insurance Rate map or other flood hazard delineation map?				
h)	Place within a 100-year flood hazard area structures, which would impede or redirect flood flows?				
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				
j)	Inundation by seiche, tsunami, or mudflow?				

k)	Result in an increase in pollutant discharges to receiving waters? Consider water quality parameters such as temperature, dissolved oxygen, turbidity and other typical stormwater pollutants (e.g. heavy metals, pathogens, petroleum derivatives, synthetic organics, sediment, nutrients, oxygen-demanding substances, and trash)	Less than Potentially Significant Impact	Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact				
l)	Result in significant alteration of receiving water quality during or following construction?								
m)	Could the proposed project result in increased erosion downstream?								
n)	Result in increased impervious surfaces and associated increased runoff?								
o)	Create a significant adverse environmental impact to drainage patterns due to changes in runoff flow rates or volumes?								
p)	Tributary to an already impaired water body, as listed on the Clean Water Act Section 303(d) list? If so, can it result in an increase in any pollutant for which the water body is already impaired?								
q)	Tributary to other environmentally sensitive areas? If so, can it exacerbate already existing sensitive conditions?								
r)	Have a potentially significant environmental impact on surface water quality to either marine, fresh, or wetland waters?								
s)	Have a potentially significant adverse impact on groundwater quality?								
t)	Cause or contribute to an exceedance of applicable surface or groundwater receiving water quality objectives or degradation of beneficial uses?								
u)	Impact aquatic, wetland, or riparian habitat?								
Ex	planation of Checklist Judgments:								

**8 (a-u). No Impact**: The proposed project does not involve any development; therefore, would not violate water quality standards or water discharge requirements. Furthermore, the proposed reduction of plastic bag usage would not generate increased use of groundwater, alter existing drainage patterns, increase surface water runoff or degrade water quality. The project does not involve placing structures within a 100-year flood hazard area or impede and redirect flood flow. The project would not expose people or structures to a significant risk of loss, injury of death involving flooding, or inundation by seiche, tsunami or mudflow. The proposed project is anticipated to have a positive impact on water quality by reducing the potential for plastic bags entering storm drains and the ocean from the Dana Point area.

The proposed project would not involve routine waste discharges that would be in conflict with water quality standards established by the State Regional Water Quality Control Board. The long-term operation of the proposed project would not have any impacts on groundwater supplies. Additionally, the proposed project would not interfere with ground water recharge. Therefore, implementation of the proposed project would not result in adverse impacts to underground water supplies.

Tsunamis are seismically induced sea waves generated by offshore earthquake, submarine landslide, or volcanic activity. The City's General Plan indicates that because the location and orientation of Dana Point the occurrence of life or property-threatening tsunami is not likely. Implementation of the proposed project would not increase the likelihood of a tsunami occurring.

There is a potential that the banning of plastic bags in the City of Dana Point may result in an increase in paper bag usage. The proposed ordinance does require that all paper bags used in the City at point of sale be at least composed of 40% recyclable material. However, it is well documented that the manufacture and recycling of paper generates more wastewater than plastic bags. This increased use of energy and wastewater could have an impact on the environment by increasing emissions from paper mills and recycling plants.

The population of Dana Point is only 33,351 according to the 2010 Census. However, per capita bag usage would provide an inflated measurement of any net increase in paper bag use since the proposed ordinance does not ban the use of plastic bags by residents but their distribution at point of sale. Only 5.6% of the City is zoned commercial and there are only 240 retail, restaurant, and grocery establishments within the City which might use plastic bags. There are only five supermarkets and three drug stores known to be high volume users of plastic shopping bags in the City which would be affected by the ban. The remaining businesses tend to be smaller and lower volume and many restaurants and most fast food outlets already use paper bags for take out orders.

Plastic bags would not be replaced by paper bags on a one to one ratio since paper bags have a higher capacity. One study (commissioned by the plastic bag industry) estimates that for every 1500 plastic bags it would take 1000 paper bags to replace them. Other studies find that paper bags may hold up to four times the volume of plastic bags. In light of anticipated education efforts, increased publicity (partially resulting from the subject ordinance), and the increased public concern for pollution and water quality, at least some percentage of plastic bags are expected to be replaced by reusable bags rather than paper bags.

Plastic debris is a major pollutant of coastal waters. In the Pacific Ocean, there exists a huge accumulation of debris known as the "Great Pacific Garbage Patch" or "Plastic Soup." This is an accumulation of mostly plastic debris drawn by currents to accumulate in the area of the northern Pacific Ocean known as the "North Pacific Gyre." Some scientists estimate the density of plastic in this region at one million pieces of plastic per square mile. Plastic does not biodegrade, so over the past two decades this mass has been growing. Some studies show that plastic photo-degrades, breaking into smaller pieces and making its way into the food chain via animals such as jellyfish. Reducing the use of plastic bags in Dana Point will have only a modest positive impact on the migration of plastic refuse into the ocean. However, as a coastal City, the imposition of the ban is likely to have some modest impact on improving water quality or at least preventing it from degenerating as quickly.

Based on the foregoing, it appears that any increase in the total use of paper bags resulting from the proposed ban on plastic bags in Dana Point would be relatively small with a minimal or nonexistent increase in pollutants generated from production and recycling. This is counterbalanced by a modest reduction in plastic refuse being generated in a coastal region. Consequently, no impacts to hydrology and water quality are anticipated. No further investigation is required.

#### 9. LAND USE AND PLANNING - Would the project:

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact		
a)	Physically divide an established community?						
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?						
c)	Conflict with any applicable habitat conservation plan or natural community conservation plan?						
Ex	planation of Checklist Judgments:						
<b>9 (a). No Impact</b> : The proposed project involves the adoption of an ordinance which would ban plastic shopping bags Citywide. The project does not physically divide an established community. No further investigation is required.							
<b>9 (b,c). No Impact</b> : The proposed ordinance would not conflict with any applicable land use plan and policy or conflict with any habitat or natural community conservation plans. Furthermore, the proposed ordinance would complement the water pollution policies of the City of Dana Point to protect marine resources by decreasing the prevalence of plastic shopping bag litter. The project would result in beneficial impacts to litter prevention efforts Citywide. No further investigation is required.							
10.	MINERAL RESOURCES – Would the project:						
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?						
b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?						
Ex	planation of Checklist Judgments:						
<b>10 (a-b). No Impact</b> : The proposed project is the adoption of an ordinance and does not affect known state, regional, or local mineral resources. The City's General Plan identifies that there are no areas in Dana Point that contain Significant Mineral Aggregate Resource Areas. No impacts to mineral resources are anticipated. Consequently, no impact or interference with mineral recovery will result, and no further investigation is required.							
11.	NOISE – Would the project result in:						
a)	Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?						
b)	Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?						

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact			
c)	A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?							
d)	A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?							
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?				•			
f)	For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?							
Exp	planation of Checklist Judgments:							
staı pro	(a-d). No Impact: The project would not expose people ndards established in the General Plan Noise Element oposed ordinance would not expose people to excessive gmanent or a temporary increase of ambient noise. No further	r the Dana round vibra	a Point Nois ation or resu	se Ordinar ult in a su	nce. The			
exp aird wou	(e-f). No Impact: The proposed ordinance is effective Cosure to airport noise. According to the City's General Plan, raft noise. Additionally, there are no private airstrips in the culd not expose people residing in or working in Dana Poir her investigation is required.	Dana Point ity. Impleme	is not signifentation of the	icantly imp ne propose	acted by d project			
12.	POPULATION AND HOUSING – Would the project:							
a)	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses or indirectly (for example, through extension of roads or other infrastructure)?							
b)	Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?							
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?							
Ext	Explanation of Checklist Judgments:							

**12 (a-c). No Impact**: The proposed project includes the adoption of an ordinance and would not increase, decrease, or otherwise affect population or local population growth rates. Therefore, no impacts to population or housing would occur as a result of the proposed project. No further investigation is required.

13. PUBLIC SERVICES								
Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for any of the public services:  Less than								
			Potentially Significant Impact	Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact		
a)		Fire Protection?						
b)		Police Protection?						
c)		Schools?						
d)		Parks?						
e)		Other public facilities?						
Exp	olanation of	Checklist Judgments:						
	<b>13 (a-d). No Impact</b> : The proposed project is the adoption of an ordinance to ban plastic shopping bags Citywide and does not involve Public Safety, School, or Parks services. No further investigation is required.							
<b>13 (e).</b> Less Than Significant Impact: The implementation of the ordinance will involve enforcement and education outreach to residents and business owners by City staff. The implementation of the ordinance is anticipated to involve comparable staff resources to similar ordinances previously adopted by the City of Dana Point. Any impacts to government services and facilities are anticipated to be less than significant, and no further investigation is required.								
14. RECREATION								
a)	and regiona	project increase the use of existing neighborhood al parks or other recreational facilities such that deterioration of the facility would occur or be 1?						
b)	construction	roject include recreational facilities or require the n or expansion of recreational facilities which an adverse physical effect on the environment?						
<b>14 (a-b). No Impact</b> : the proposed project is the adoption of an ordinance and would not increase the use of recreational facilities. The project does not require the construction or expansion of recreational facilities or otherwise affect existing recreational facilities. No further investigation is required.								
15.	TRANSPO	RTATION/TRAFFIC – Would the project:						
a)	the existing (i.e., result in vehicle trips	ncrease in traffic which is substantial in relation to traffic load and capacity of the street system in a substantial increase in either the number of s, the volume to capacity ratio on roads, or at intersections)?						

		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact
b)	Exceed, either individually or cumulatively, a level of service standard established by the county congestion/management agency for designated roads or highways?				
c)	Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				
d)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				
e)	Result in inadequate emergency access?				
f)	Result in inadequate parking capacity?				
g)	Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				

#### **Explanation of Checklist Judgments:**

**15 (a-c).** Less Than Significant Impact: The proposed project involves the adoption of an ordinance to ban plastic shopping bags Citywide and would not directly affect current traffic loads, the street system capacity, existing levels of service, or air traffic patterns. There is a potential that the banning of plastic bags in the City of Dana Point may result in an increase in paper bag usage which have more mass per square foot compared to plastic and may increase traffic involved in shipping paper bags to retail establishments. The ordinance will require those increased costs for single-use bags, and education programs will be launched to encourage patrons to choose and use reusable bags, and thereby reduce total use of single-use bags.

The population of Dana Point is only 33,351 according to the 2010 Census. However, per capita bag usage would provide an inflated measurement of any net increase in paper bag use since the proposed ordinance does not ban the use of plastic bags by residents but their distribution at point of sale. Only 5.6% of the City is zoned commercial and there are only 240 retail, restaurant, and grocery establishments within the City which might use plastic bags. There are only five supermarkets and three drug stores known to be high volume users of plastic shopping bags in the City which would be affected by the ban. The remaining businesses tend to be smaller and lower volume and many restaurants and most fast food outlets already use paper bags for take out orders.

Plastic bags would not be replaced by paper bags on a one to one ratio since paper bags have a higher capacity. One study (commissioned by the plastic bag industry) estimates that for every 1500 plastic bags it would take 1000 paper bags to replace them. Other studies find that paper bags may hold up to four times the volume of plastic bags. In light of anticipated education efforts, increased publicity (partially resulting from the subject ordinance), and the increased public concern for pollution and water quality, at least some percentage of plastic bags are expected to be replaced by reusable bags rather than paper bags.

Based on the foregoing, it appears that any increase in the total use of paper bags resulting from the proposed ban on plastic bags in Dana Point would be relatively small with a minimal or nonexistent increase in pollutants generated from production and recycling. This is counterbalanced by a modest

reduction in plastic refuse being generated in a coastal region. Consequently, no impacts to traffic/transportation are anticipated. No further investigation is required.

- **15 (d-f). No Impact**: The project is the adoption of an ordinance, and does not include any development; therefore, no increases in traffic hazards, impacts to emergency access or parking capacity are anticipated.
- **15 (g). No Impact**: The project would not conflict with adopted policies, plans, or programs supporting alternative transportation. No further investigation is required.

16. UTILITIES AND SERVICE SYSTEMS – Wo	ula	tne	pro	ect
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a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
c)	Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				
		Potentially Significant Impact	Less than Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact
d)	Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				
e)	Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				
g)	Comply with federal, state, and local statutes and regulations related to solid waste?				

#### **Explanation of Checklist Judgments:**

- **16 (a-e). No Impact**: The proposed project involves the adoption of an ordinance to ban plastic shopping bags Citywide. The adoption of the proposed ordinance would not affect wastewater treatment requirements of the Regional Water Quality Control Board or result in construction of a new water or wastewater treatment facility or expansion of existing facilities. The project does not require any additional water supply or wastewater capacity. No further investigation is required.
- **16 (f).** Less Than Significant Impact: While the ordinance would ban plastic shopping bags, it would allow paper bags to be used Citywide. The ordinance will require those paper bags to have 40% recycled content reducing landfill demand and encouraging reduced use with increased costs for paper bags. Since the substituted paper bags can also become litter, education programs will be launched to encourage

patrons to choose and use reusable bags, and thereby reduce total use of single-use bags. The substitution of paper bags for plastic that does occur, although larger in mass per square foot compared to plastic, would not significantly impact landfill capacity since a larger portion of paper bags is recycled than plastic, substituted paper bags will be at least 40% paper diverted from landfills, and the City of Dana Point represents a small proportion of regional landfill users. No further investigation is required.

**16 (g). No Impact**: The proposed ordinance complies with federal, state, and local statutes and regulations related to solid waste. No further investigation is required.

# MANDATORY FINDINGS OF SIGNIFICANCE:

a)	Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare of endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				
b)	Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulative considerable" means that the incremental effects of a project are considerable when viewed in connection with the effects of past projects, the effects of other current projects, and the effects of probable future projects)?		Less than		
		Potentially Significant Impact	Significant with Mitigation Incorporated	Less Than Significant Impact	No Impact
c)	Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				

#### **Explanation of Checklist Judgments:**

**V. (a-c). No Impact**: The proposed project involves the adoption of an ordinance to ban plastic shopping bags and does not include any development. The proposed ordinance does not have the potential to degrade the quality of the environment or substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop, or threaten to eliminate a plant or animal community. The project would not eliminate important examples of the major periods of California history or prehistory. The project would not have environmental effects or substantial adverse effects on human beings, either directly or indirectly. Furthermore, the proposed ordinance would decrease the prevalence of plastic bag litter in the marine environment, which adversely impact marine wildlife. The proposed ordinance would decrease the prevalence of plastic bag litter in the City. The local impacts of potentially-increased paper bag usage is anticipated to be insignificant because any increase in paper bag usage resulting from the ordinance would be uncertain and small because of the small size of the commercial sector in the City of Dana Point. Furthermore, the impacts of the project in areas outside the City itself are indirect and difficult to predict. The ban would have a small contributive effect on the broad impacts because any increase in paper bag production would be insubstantial. Therefore, the cumulative impacts of the proposed ordinance are insignificant given the small size and limited commercial areas within of the City of Dana Point.

#### VI. DETERMINATION

Based upon the evidence in light of the whole record documented in the above evaluation and cited

references, I find that the proposed project would not have a significant impact on the environment and a Negative Declaration has been prepared.

## VII. REFERENCES

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California Coastal Commission, Public Education Program, *The Problem With Marine Debris*, www.coastal.ca.gov/publiced/marinedebris.

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Ocean Conservancy: Marine Debris, <a href="www.oceanconservancy.org/site">www.oceanconservancy.org/site</a>.

National Geographic: Are Plastic Grocery Bags Sacking the Environment?, John Roach, <a href="http://news.nationalgeographic.com/news/2003/09/0902\_030902\_plasticbags.html">http://news.nationalgeographic.com/news/2003/09/0902\_030902\_plasticbags.html</a>

Heal the Bay, Every Day Without A Bag, www.healthebay.org/dwab, January 2011.

## **VIII. PREPARERS/CITY OF DANA POINT STAFF**

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