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#### July 2024

#### Miscellaneous Plan of the City of Dana Point (CalPERS ID: 3001140140) Annual Valuation Report as of June 30, 2023

#### Dear Employer,

Attached to this letter is Section 1 of the June 30, 2023 actuarial valuation report for the rate plan noted above. **Provided** in this report is the determination of the minimum required employer contributions for fiscal year (FY) 2025-26. In addition, the report contains important information regarding the current financial status of the plan as well as projections and risk measures to aid in planning for the future.

Because this plan is in a risk pool, the following valuation report has been separated into two sections:

- Section 1 contains specific information for the plan including the development of the current and projected employer contributions, and
- Section 2 contains the Risk Pool Actuarial Valuation appropriate to the plan as of June 30, 2023.

<u>Section 2</u> can be found on the CalPERS website (www.calpers.ca.gov). From the home page, go to *"Forms & Publications"* and select *"View All"*. In the search box, enter *"Risk Pool"* and from the results list download the Miscellaneous Risk Pool Actuarial Valuation Report for June 30, 2023.

#### **Required Contributions**

The table below shows the minimum required employer contributions for FY 2025-26 along with an estimate of the employer contribution requirements for FY 2026-27. Employee contributions other than cost sharing (whether paid by the employer or the employee) are in addition to the results shown below. The required employer contributions in this report do not reflect any cost sharing arrangement between the agency and the employees.

Fiscal Year	Employer Normal Cost Rate	Employer Amortization of Unfunded Accrued Liability
2025-26	12.58%	\$522,870
Projected Results		
2026-27	12.6%	\$582,000

The actual investment return for FY 2023-24 was not known at the time this report was prepared. The projections above assume the investment return for that year would be 6.8%. To the extent the actual investment return for FY 2023-24 differs from 6.8%, the actual contribution requirements for FY 2026-27 will differ from those shown above. For additional details regarding the assumptions and methods used for these projections, please refer to Projected Employer Contributions. This section also contains projected required contributions through FY 2030-31.

CalPERS Actuarial Valuation - June 30, 2023 Miscellaneous Plan of the City of Dana Point CalPERS ID: 3001140140 Page 2

#### **Report Enhancements**

A number of enhancements were made to the report this year to ease navigation and allow the reader to find specific information more quickly. The tables of contents are now "clickable." This is true for the main table of contents that fo llows the title page and the intermediate tables of contents at the beginning of sections. The Adobe navigation pane on the left can also be used to skip to specific exhibits.

There are a number of links throughout the document in blue text. Links that are internal to the document are not underlined, while underlined links will take you to the CaIPERS website. Examples are shown below.

Internal Bookmarks	CalPERS Website Links
Required Employer Contributions	Required Employer Contribution Search Tool
Member Contribution Rates	Public Agency PEPRA Member Contribution Rates
Summary of Key Valuation Results	Pension Outlook Overview
Funded Status – Funding Policy Basis	Interactive Summary of Public Agency Valuation Results
Projected Employer Contributions	Public Agency Actuarial Valuation Reports

Further descriptions of general changes are included in the Highlights and Executive Summary section and in Appendix A - Actuarial Methods and Assumptions in Section 2.

#### Questions

A CalPERS actuary is available to answer questions about this report. Other questions may be directed to the Customer Contact Center at **888 CalPERS** (or **888**-225-7377).

Sincerely,

Kerry J. Worgan, MAAA, FSA, FCIA Supervising Actuary, CalPERS

Randall Dziubek, ASA, MAAA Deputy Chief Actuary, Valuation Services, CalPERS

Scott Terando, ASA, EA, MAAA, FCA, CFA Chief Actuary, CalPERS

## California Public Employees' Retirement System

# Actuarial Valuation for the Miscellaneous Plan of the City of Dana Point as of June 30, 2023

(CalPERS ID: 3001140140) (Rate Plan ID: 1680)

### **Required Contributions for Fiscal Year**

July 1, 2025 — June 30, 2026



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# Section 1

California Public Employees' Retirement System

Plan Specific Information for the Miscellaneous Plan of the City of Dana Point

> (CaIPERS ID: 3001140140) (Rate Plan ID: 1680)

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#### **Actuarial Certification**

It is our opinion that the valuation has been performed in accordance with generally accepted actuarial principles as well as the applicable Standards of Practice promulgated by the Actuarial Standards Board. While this report, consisting of Section 1 and Section 2, is intended to be complete, our office is available to answer questions as needed. All of the undersigned are actuaries who satisfy the *Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States* of the American Academy of Actuaries with regard to pensions.

#### **Actuarial Methods and Assumptions**

It is our opinion that the assumptions and methods, as recommended by the Chief Actuary and adopted by the CaIPERS Board of Administration, are internally consistent and reasonable for this plan.

Randall Dziubek, ASA, MAAA Deputy Chief Actuary, Valuation Services, CalPERS

Scott Terando, ASA, EA, MAAA, FCA, CFA Chief Actuary, CalPERS

#### Actuarial Data and Rate Plan Results

To the best of my knowledge and having relied upon the attestation above that the actuarial methods and assumptions are reasonable as well as the information in Section 2 of this report, this report is complete and accurate and contains sufficient information to disclose, fully and fairly, the funded condition of the Miscellaneous Plan of the City of Dana Point and satisfies the actuarial valuation requirements of Government Code section 7504. This valuation and related validation work was performed by the CalPERS Actuarial Office. The valuation was based on the member and financial data as of June 30, 2023, provided by the various CalPERS databases and the benefits under this plan with CalPERS as of the date this report was produced. Section 1 of this report is based on the member and financial data for City of Dana Point, while Section 2 is based on the corresponding information for all agencies participating in the Miscellaneous Risk Pool to which the plan belongs.

Kerry J. Worgan, MAAA, FSA, FCIA Supervising Actuary, CalPERS

## Highlights and Executive Summary

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#### Introduction

This report presents the results of the June 30, 2023, actuarial valuation of the Miscellaneous Plan of the City of Dana Point of the California Public Employees' Retirement System (CalPERS). This actuarial valuation sets the minimum required contributions for fiscal year (FY) 2025-26.

### **Purpose of Section 1**

This Section 1 report for the Miscellaneous Plan of the City of Dana Point of CalPERS was prepared by the Actuarial Office using data as of June 30, 2023. The purpose of the valuation is to:

- Set forth the assets and accrued liabilities of this rate plan as of June 30, 2023;
- Determine the minimum required employer contributions for this rate plan for FY July 1, 2025, through June 30, 2026;
- Determine the required member contribution rate for FY July 1, 2025, through June 30, 2026, for employees subject to the California Public Employees' Pension Reform Act of 2013 (PEPRA); and
- Provide actuarial information as of June 30, 2023, to the CalPERS Board of Administration (board) and other interested parties.

The pension funding information presented in this report should not be used in financial reports subject to Governmental Accounting Standards Board (GASB) Statement No. 68 for a Cost Sharing Employer Defined Benefit Pension Plan. A separate accounting valuation report for such purposes is available on the CalPERS website (www.calpers.ca.gov).

The measurements shown in this actuarial valuation may not be applicable for other purposes. The agency should contact a CalPERS actuary before disseminating any portion of this report for any reason that is not explicitly described above.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; changes in actuarial policies; changes in plan provisions or applicable law; and differences between the required contributions determined by the valuation and the actual contributions made by the agency.

#### Assessment and Disclosure of Risk

This report includes the following risk disclosures consistent with the guidance of Actuarial Standards of Practice No. 51 and recommended by the California Actuarial Advisory Panel (CAAP) in the Model Disclosure Elements document:

- A "Scenario Test," projecting future results under different investment income returns.
- A "Sensitivity Analysis," showing the impact on current valuation results using alternative discount rates of 5.8% and 7.8%.
- A "Sensitivity Analysis," showing the impact on current valuation results assuming rates of mortality are 10% lower or 10% higher than our current post-retirement mortality assumptions adopted in 2021.
- Plan maturity measures indicating how sensitive a plan may be to the risks noted above.

### **Summary of Key Valuation Results**

Below is a brief summary of key valuation results along with page references where more detailed information can be found .

#### Required Employer Contributions — page 8

	Fiscal Year 2024-25	Fiscal Year 2025-26
Employer Normal Cost Rate	12.52%	12.58%
Unfunded Accrued Liability (UAL) Contribution Amount	\$536,146	\$522,870
Paid either as		
Option 1) 12 Monthly Payments of	\$44,678.83	\$43,572.50
Option 2) Annual Prepayment in July	\$518,797	\$505,951
Member Contribution Rates — page 9		
	Fiscal Year 2024-25	Fiscal Year 2025-26

Member Contribution Rate	7.00%	7.00%

#### Projected Employer Contributions — page 14

Fiscal Year	Normal Cost (% of payroll)	Annual UAL Payment
2026-27	12.6%	\$582,000
2027-28	12.6%	\$627,000
2028-29	12.6%	\$747,000
2029-30	12.6%	\$762,000
2030-31	12.6%	\$772,000

#### Funded Status — Funding Policy Basis — page 12

	June 30, 2022	June 30, 2023
Entry Age Accrued Liability (AL)	\$36,507,639	\$38,968,452
Market Value of Assets (MVA)	27,468,653	31,090,800
Unfunded Accrued Liability (UAL) [AL – MVA]	\$9,038,986	\$7,877,652
Funded Ratio [MVA ÷ AL]	75.2%	79.8%

#### Summary of Valuation Data - Page 27

	June 30, 2022	June 30, 2023
Active Member Count	29	29
Annual Covered Payroll	\$3,407,281	\$3,671,455
Transferred Member Count	29	27
Separated Member Count	33	32
Retired Members and Beneficiaries Count	70	75

### Changes Since the Prior Year's Valuation

#### Benefits

The standard actuarial practice at CaIPERS is to recognize mandated legislative benefit changes in the first annual valuation following the effective date of the legislation. For pooled rate plans, voluntary benefit changes by plan amendment are generally included in the first valuation with a valuation date on or after the effective date of the amendment.

Please refer to the Plan's Major Benefit Options in this report and Appendix B of the Section 2 Report for a summary of the plan provisions used in this valuation.

#### **Actuarial Methods and Assumptions**

There are no significant changes to the actuarial methods or assumptions for the June 30, 2023, actuarial valuation.

#### **New Disclosure Items**

In December 2021, the Actuarial Standards Board issued a revision of Actuarial Standard of Practice No. 4 (ASOP 4) requiring actuaries to disclose a low-default-risk obligation measure (LDROM) of the benefits earned. This information is shown in a new exhibit, Funded Status – Low-Default-Risk Basis.

#### **Subsequent Events**

This actuarial valuation report reflects fund investment return through June 30, 2023, as well as statutory changes, regulatory changes and board actions through January 2024.

During the time period between the valuation date and the publication of this report, inflation has been higher than the expected inflation of 2.3% per annum. Since inflation influences cost-of-living increases for retirees and beneficiaries and active member pay increases, higher inflation is likely to put at least some upward pressure on contribution requirements and downward pressure on the funded status in the June 30, 2024, valuation. The actual impact of higher inflation on future valuation results will depend on, among other factors, how long higher inflation persists.

The 2023 annual benefit limit under Internal Revenue Code (IRC) section 415(b) and annual compensation limits under IRC section 401(a)(17) and Government Code section 7522.10 were used for this valuation and are assumed to increase 2.3% per year based on the price inflation assumption. The actual 2024 limits, determined in October 2023, are not reflected.

On April 16, 2024, the board took action to modify the Funding Risk Mitigation Policy to remove the automatic change to the discount rate when the investment return exceeds various thresholds. R ather than an automatic change to the discount rate, a board discussion would be placed on the calendar. The 95th percentile return in the Future Investment Return Scenarios exhibit in this report has not been modified and still reflects the projected contribution requirements associated with a reduction in the discount rate.

To the best of our knowledge, there have been no other subsequent events that could materially affect current or future certifications rendered in this report.

### Liabilities and Contributions

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### **Determination of Required Contributions**

Contributions to fund the plan are determined by an actuarial valuation performed each year. The valuation employs complex calculations based on a set of actuarial assumptions and methods. See Appendix A in Section 2 for information on the assumptions and methods used in this valuation. The valuation incorporates all plan experience through the valuation date and sets required contributions for the fiscal year that begins two years after the valuation date.

#### **Contribution Components**

Two components comprise required contributions:

- Normal Cost expressed as a percentage of pensionable payroll
- Unfunded Accrued Liability (UAL) Contribution expressed as a dollar amount

Normal Cost represents the value of benefits allocated to the upcoming year for active employees. If all plan experience exactly matched the actuarial assumptions, normal cost would be sufficient to fully fund all benefits. The employer and employees each pay a share of the normal cost with contributions payable as part of the regular payroll reporting process. The contribution rate for Classic members is set by statute based on benefit formula whereas for PEPRA members it is based on 50% of the total normal cost.

When plan experience differs from the actuarial assumptions, unfunded accrued liability (UAL) emerges. The new UAL may be positive or negative. If the total UAL is positive (i.e., accrued liability exceeds assets), the employer is required to make contributions to pay off the UAL over time. This is called the Unfunded Accrued Liability Contribution component. There is an option to prepay this amount during July of each fiscal year, otherwise it is paid monthly.

In measuring the UAL each year, plan experience is split by source. Common sources of UAL include investment experience different than expected, non-investment experience different than expected, assumption changes and benefit changes. Each source of UAL (positive or negative) forms a base that is amortized, or paid off, over a specified period of time in accordance with the CalPERS <u>Actuarial Amortization Policy</u>. The Unfunded Accrued Liability Contribution is the sum of the payments on all bases. See the <u>Schedule of Amortization Bases</u> section of this report for an inventory of existing bases and AppendixA in Section 2 for more information on the amortization policy.

#### **Required Employer Contributions**

The required employer contributions in this report do not reflect any cost sharing arrangement between the agency and the employees.

	Fiscal Year
Required Employer Contributions	2025-26
Employer Normal Cost Rate	12.58%
Plus	
Unfunded Accrued Liability (UAL) Contribution Amount <sup>1</sup>	\$522,870
Paid either as	
1) Monthly Payment	\$43,572.50
Or	
2) Annual Prepayment Option*	\$505,951
The total minimum required employer contribution is the sum of the Plan's E	Employer Normal Cost Rate

(expressed as a percentage of payroll and paid as payroll is reported) and the Unfunded Accrued Liability (UAL) Contribution Amount (billed monthly (1) or prepaid annually (2) in dollars).

\* Only the UAL portion of the employer contribution can be prepaid (which must be received in full no later than July 31).

For Member Contribution Rates see the following page.

	Fiscal Year	Fiscal Year
Development of Normal Cost as a Percentage of Payroll	2024-25	2025-26
Base Total Normal Cost for Formula	18.81%	18.87%
Surcharge for Class 1 Benefits <sup>2</sup>		
a) FAC 1	0.64%	0.64%
Plan's Total Normal Cost	19.45%	19.51%
Offset Due to Employee Contributions <sup>3</sup>	6.93%	6.93%
Employer Normal Cost	12.52%	12.58%

<sup>1</sup> The required payment on amortization bases does not take into account any additional discretionary payment made after April 30, 2024.

<sup>2</sup> Section 2 of this report contains a list of Class 1 benefits and corresponding surcharges.

<sup>3</sup> This is the expected employee contributions, taking into account individual benefit formula and any offset from the use of a modified formula, divided by projected annual payroll. For member contribution rates above the breakpoint for each benefit formula, see Member Contribution Rates.

#### **Member Contribution Rates**

The required member contributions in this report do not reflect any cost sharing arrangement between the agency and the employees.

Each member contributes toward their retirement based upon the retirement formula. The standard Classic member contribution rate above the breakpoint, if any, is as described below.

Benefit Formula	Percent Contributed above the Breakpoint
Miscellaneous, 1.5% at age 65	2%
Miscellaneous, 2% at age 60	7%
Miscellaneous, 2% at age 55	7%
Miscellaneous, 2.5% at age 55	8%
Miscellaneous, 2.7% at age 55	8%
Miscellaneous, 3% at age 60	8%

Auxiliary organizations of the CSU system may elect reduced contribution rates for Miscellaneous members, in which case the contribution rate above the breakpoint is 6% if members are not covered by Social Security and 5% if they are.

### Other Pooled Miscellaneous Risk Pool Rate Plans

All of the results presented in this Section 1 report, except those shown on this page, correspond to rate plan 1680. In many cases, employers have additional rate plans within the same risk pool. For cost analysis and budgeting it is useful to consider contributions for these rate plans as a whole rather than individually. The estimated contribution amounts and rates for all of the employer's rate plans in the Miscellaneous Risk Pool are shown below and assume that the total employer payroll within the Miscellaneous Risk Pool will grow according to the overall payroll growth assumption of 2.80% per year for three years. Classic members who are projected to terminate employment are assumed to be replaced by PEPRA members.

	<b>Fiscal Year</b>	<b>Fiscal Year</b>
Estimated Employer Contributions for all Pooled Miscellaneous Rate Plans	2024-25	2025-26
Projected Payroll for the Contribution Year	\$6,407,606	\$7,013,747
Estimated Employer Normal Cost	\$652,000	\$716,058
Required Payment on Amortization Bases	\$544,925	\$542,093
Estimated Total Employer Contributions	\$1,196,925	\$1,258,151
Estimated Total Employer Contribution Rate (illustrative only)	18.68%	17.94%

### Breakdown of Entry Age Accrued Liability

Active Members	\$12,092,440
Transferred Members	5,490,203
Separated Members	2,316,691
Members and Beneficiaries Receiving Payments Total	<u>19,069,118</u> \$38,968,452

### Allocation of Plan's Share of Pool's Experience

It is the policy of CalPERS to ensure equity within the risk pools by allocating the pool's experience gains/losses and assumption changes in a manner that treats each employer equitably and maintains benefit security for the members of the System while minimizing substantial variations in employer contributions. The pool's experience gains/losses and impact of assumption/method changes is allocated to the plan as follows:

1.	Plan's Accrued Liability	\$38,968,452
2.	Projected UAL Balance at 6/30/2023	7,083,800
3.	Other UAL Adjustments (Golden Handshake, Prior Service Purchase, etc.)	0
4.	Adjusted UAL Balance at 6/30/2023 for Asset Share	8,538,834
5.	Pool's Accrued Liability <sup>1</sup>	23,349,910,053
6.	Sum of Pool's Individual Plan UAL Balances at 6/30/2023 <sup>1</sup>	5,227,602,209
7.	Pool's 2022-23 Investment (Gain)/Loss <sup>1</sup>	114,855,623
8.	Pool's 2022-23 Non-Investment (Gain)/Loss <sup>1</sup>	360,116,330
9.	Plan's Share of Pool's Investment (Gain)/Loss: [(1) - (4)] ÷ [(5) - (6)] × (7)	192,857
10.	Plan's Share of Pool's Non-Investment (Gain)/Loss: (1) ÷ (5) × (8)	600,995
11.	Plan's New (Gain)/Loss as of 6/30/2023: (9) + (10)	793,852
12.	Increase in Pool's Accrued Liability due to Change in Assumptions <sup>1</sup>	0
13.	Plan's Share of Pool's Change in Assumptions: $(1) \div (5) \times (12)$	0
14.	Increase in Pool's Accrued Liability due to Funding Risk Mitigation <sup>1</sup>	0
15.	Plan's Share of Pool's Change due to Funding Risk Mitigation: (1) $\div$ (5) x (14)	0
16.	Offset due to Funding Risk Mitigation	0
17.	Plan's Investment (Gain)/Loss: (9) – (16)	192,857

<sup>1</sup> Does not include plans that transferred to the pool on the valuation date.

#### **Development of the Plan's Share of Pool's Assets**

18.	Plan's UAL: (2) + (3) + (11) + (13) + (15)	\$7,877,652
19.	Plan's Share of Pool's Market Value of Assets (MVA): (1) - (18)	\$31,090,800

For a reconciliation of the pool's Market Value of Assets (MVA), information on the fund's asset allocation and a history of CalPERS investment returns, see <u>Section 2</u>, which can be found on the CalPERS website (www.calpers.ca.gov).

### Funded Status – Funding Policy Basis

The table below provides information on the current funded status of the plan under the funding policy. The funded status for this purpose is based on the market value of assets relative to the funding target produced by the entry age actuarial cost method and actuarial assumptions adopted by the board. The actuarial cost method allocates the total expected cost of a member's projected benefit (Present Value of Benefits) to individual years of service (the Normal Cost). The value of the projected benefit that is not allocated to future service is referred to as the Accrued Liability and is the plan's funding target on the valuation date. The Unfunded Accrued Liability (UAL) equals the funding target minus the assets. The UAL is an absolute measure of funded status and can be viewed as employer debt. The funded ratio equals the assets divided by the funding target. The funded ratio is a relative measure of the funded status and allows for comparisons between plans of different sizes.

	June 30, 2022	June 30, 2023
1. Present Value of Benefits	\$41,622,392	\$44,609,592
2. Entry Age Accrued Liability	36,507,639	38,968,452
3. Market Value of Assets (MVA)	27,468,653	31,090,800
4. Unfunded Accrued Liability (UAL) [(2) – (3)]	\$9,038,986	\$7,877,652
5. Funded Ratio [(3) ÷ (2)]	75.2%	79.8%

A funded ratio of 100% (UAL of \$0) implies that the funding of the plan is on target and that future contributions equal to the normal cost of the active plan members will be sufficient to fully fund all retirement benefits if future experience matches the actuarial assumptions. A funded ratio of less than 100% (positive UAL) implies that in addition to normal costs, payments toward the UAL will be required. Plans with a funded ratio greater than 100% have a negative UAL (or surplus) but are required under current law to contributing the normal cost in most cases, preserving the surplus for future contingencies.

Calculations for the funding target reflect the expected long-term investment return of 6.8%. If it were known on the valuation date that future investment returns will average something greater/less than the expected return, calculated normal costs and accrued liabilities provided in this report would be less/greater than the results shown. Therefore, for example, if actual a verage future returns are less than the expected return, calculated normal costs and UAL contributions will not be sufficient to fully fund all retirement benefits. Under this scenario, required future normal cost contributions will need to increase from those provided in this report, and the plan will develop unfunded liabilities that will also add to required future contributions. For illustrative purposes, funded statuses based on a 1% lower and higher average future investment return (discount rate) are as follows:

	1% Lower Average Return	Current Assumption	1% Higher Average Return
Discount Rate	5.8%	6.8%	7.8%
1. Entry Age Accrued Liability	\$44,339,970	\$38,968,452	\$34,540,469
2. Market Value of Assets (MVA)	31,090,800	31,090,800	31,090,800
3. Unfunded Accrued Liability (UAL) $[(1) - (2)]$ 4. Funded Ratio $[(2) \div (1)]$	\$13,249,170 70.1%	\$7,877,652 79.8%	\$3,449,669 90.0%

The Risk Analysis section of the report provides additional information regarding the sensitivity of valuation results to the expected investment return and other factors. Also provided in that section are measures of funded status that are appropriate for assessing the sufficiency of plan assets to cover estimated termination liabilities.

### **Additional Employer Contributions**

The minimum required employer contribution towards the Unfunded Accrued Liability (UAL) for this rate plan for FY 2025-26 is \$522,870. CalPERS allows agencies to make additional discretionary payments (ADPs) at any time. These optional payments serve to reduce the UAL and future required contributions and can result in significant long-term savings. Agencies can also use ADPs to stabilize annual contributions as a fixed dollar amount, percent of payroll or percent of revenue.

Provided below are select ADP options for consideration. Making such an ADP during FY 2025-26 does not require an ADP be made in any future year, nor does it change the remaining amortization period of any portion of unfunded liability. For information on permanent changes to amortization periods, see Amortization Schedule and Alternatives. Agencies considering making an ADP should contact CalPERS for additional information.

Funding Approach	Estimated Minimum UAL Normal Cost Contribution		ADP <sup>1</sup>	Total UAL Contribution	Estimated Total Contribution	
Minimum required only	\$429,582	\$522,870	0	\$522,870	\$952,452	
20 year funding horizon	\$429,582	\$522,870	\$26,798	\$549,668	\$979,250	
15 year funding horizon	\$429,582	\$522,870	\$118,366	\$641,236	\$1,070,818	
10 year funding horizon	\$429,582	\$522,870	\$311,498	\$834,368	\$1,263,950	
5 year funding horizon	\$429,582	\$522,870	\$911,983	\$1,434,853	\$1,864,435	

<sup>1</sup> The ADP amounts are assumed to be made in the middle of the fiscal year. A payment made earlier or later in the fiscal year would have to be less or more than the amount show n to have the same effect on the UAL amortization.

The calculations above are based on the projected UAL as of June 30, 2025, as determined in the June 30, 2023, actuarial valuation. New unfunded liabilities can emerge in future years due to assumption or method changes, changes in plan provisions, and actuarial experience different than assumed. Making an ADP illustrated above for the indicated number of years will not result in a plan that is exactly 100% funded in the indicated number of years. Valuation results will vary from one year to the next and can diverge significantly from projections over a period of several years.

#### **Additional Discretionary Payment History**

The following table provides a recent history of actual ADPs made to the plan.

Fiscal Year	ADP	Fiscal Year	ADP
2019-20	\$0	2022-23	\$2,000,000
2020-21	\$0	2023-24 <sup>2</sup>	\$1,850,000
2021-22	\$0		

<sup>2</sup> Excludes payments made after April 30, 2024

### **Projected Employer Contributions**

The table below shows the required and projected employer contributions (before cost sharing) for the next six fiscal years. The projection assumes that all actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur during the projection period. In particular, the investment return beginning with FY 2023-24 is assumed to be 6.80% per year, net of investment and administrative expenses. Future contribution requirements may differ significantly from those shown below. The actual long-term cost of the plan will depend on the actual benefits and expenses paid and the actual investment experience of the fund.

	Required Contribution	Projected Future Employer Contributions (Assumes 6.80% Return for Fiscal Year 2023-24 and Beyond)							
Fiscal Year	2025-26	2026-27	2027-28 2028-29		2029-30	2030-31			
	Rate Plan 1680 Results								
Normal Cost%	12.58%	12.6%	12.6%	12.6%	12.6%	12.6%			
UAL Payment	\$522,870	\$582,000	\$627,000	\$747,000	\$762,000	\$772,000			

For ongoing plans, investment gains and losses are amortized using a 5-year ramp up. For more information, please see Amortization of Unfunded Actuarial Accrued Liability in Appendix A of the Section 2 Report. This method phases in the impact of the change in UAL over a 5-year period in order to reduce employer cost volatility from year to year. As a result of this methodology, dramatic changes in the required employer contributions in anyone year are less likely. However, required contributions can change gradually and significantly over the next five years. In years when there is a large investment loss, the relatively small amortization payments during the ramp up period could result in contributions that are less than interest on the UAL (i.e. negative amortization) while the contribution impact of the increase in the UAL is phased in.

For projected contributions under alternate investment return scenarios, please see the <u>Future Investment Return Scenarios</u> exhibit. Our online pension plan projection tool, <u>Pension Outlook</u>, is available in the Employers section of the CalPERS website. Pension Outlook can help plan and budget pension costs under various scenarios.

### **Schedule of Amortization Bases**

Below is the schedule of the plan's amortization bases. Note that there is a two-year lag between the valuation date and the start of the contribution year.

- The assets, liabilities and funded status of the plan are measured as of the valuation date: June 30, 2023.
- The required employer contributions determined by the valuation are for the fiscal year beginning two years after the valuation date: FY 2025-26.

This two-year lag is necessary due to the amount of time needed to extract and test the membership and financial data, and the need to provide public agencies with their required employer contribution well in advance of the start of the fiscal year.

The Unfunded Accrued Liability (UAL) is used to determine the employer contribution and therefore must be rolled forward two years from the valuation date to the first day of the fiscal year for which the contribution is being determined. The UAL is rolled forward each year by subtracting the expected payment on the UAL for the fiscal year and adjusting for interest. The expected payment on the UAL for FY 2023-24 is based on the actuarial valuation two years ago, adjusted for additional discretionary payments made on or before April 30, 2024, if necessary, and the expected payment for FY 2024-25 is based on the actuarial valuation one year ago.

Reason for Base	Date Est.	Ramp Level 2025-26	Ram p Shape	Escala- tion Rate	Amort. Period	Balance 6/30/23	Expected Payment 2023-24	Balance 6/30/24	Expected Payment 2024-25	Balance 6/30/25	Minimum Required Payment 2025-26
Investment (Gain)/Loss	6/30/13	100%	Up/Dn	2.80%	20	2,163,390	1,006,285	1,270,564	95,472	1,258,298	98,145
Non-Investment (Gain)/Loss	6/30/13	100%	Up/Dn	2.80%	20	(20,794)	(1,509)	(20,649)	(1,552)	(20,449)	(1,595)
Share of Pre-2013 Pool UAL	6/30/13	No Ra	amp	2.80%	12	1,174,717	109,830	1,141,095	112,905	1,102,009	116,066
Assumption Change	6/30/14	100%	Up/Dn	2.80%	11	967,798	109,553	920,392	112,620	866,593	115,774
Investment (Gain)/Loss	6/30/14	100%	Up/Dn	2.80%	21	(1,795,208)	(126,165)	(1,786,898)	(129,697)	(1,774,373)	(133,329)
Non-Investment (Gain)/Loss	6/30/14	100%	Up/Dn	2.80%	1	1,904	1,968	0	0	0	0
Investment (Gain)/Loss	6/30/15	100%	Up/Dn	2.80%	1	1,009,622	1,043,385	0	0	0	0
Non-Investment (Gain)/Loss	6/30/15	100%	Up/Dn	2.80%	22	(95,847)	(6,536)	(95,610)	(6,719)	(95,168)	(6,908)
Assumption Change	6/30/16	100%	Up/Dn	2.80%	13	475,251	47,130	458,862	48,450	439,994	49,806
Non-Investment (Gain)/Loss	6/30/16	100%	Up/Dn	2.80%	23	(195,912)	(12,990)	(195,810)	(13,353)	(195,326)	(13,727)
Assumption Change	6/30/17	100%	Up/Dn	2.80%	14	610,142	57,163	592,557	58,763	572,123	60,409
Investment (Gain)/Loss	6/30/17	100%	Up/Dn	2.80%	24	(933,621)	(60,292)	(934,799)	(61,980)	(934,313)	(63,716)
Non-Investment (Gain)/Loss	6/30/17	100%	Up/Dn	2.80%	24	(45,286)	(2,925)	(45,343)	(3,006)	(45,320)	(3,091)
Assumption Change	6/30/18	100%	Up/Dn	2.80%	15	1,013,870	73,415	1,006,943	94,338	977,922	96,980
Investment (Gain)/Loss	6/30/18	100%	Up/Dn	2.80%	25	(300,975)	(15,357)	(305,571)	(19,733)	(305,957)	(20,286)
Method Change	6/30/18	100%	Up/Dn	2.80%	15	271,251	19,641	269,398	25,239	261,634	25,946
Investment (Gain)/Loss	6/30/19	100% 0	Up Only	0.00%	16	143,516	8,629	144,358	11,506	142,284	14,382
Non-Investment (Gain)/Loss	6/30/19	No Ra	amp	0.00%	16	126,834	12,025	123,032	12,025	118,971	12,025
Investment (Gain)/Loss	6/30/20	80% l	Up Only	0.00%	17	698,885	28,729	716,719	43,094	720,921	57,458
Non-Investment (Gain)/Loss	6/30/20	No Ra	amp	0.00%	17	111,876	10,318	108,821	10,318	105,558	10,317

### Schedule of Amortization Bases (continued)

Reason for Base	Date Est.	Ramp Level Ramp 2025-26 Shape	Escala- tion Rate	Amort. Period	Balance 6/30/23	Expected Payment 2023-24	Balance 6/30/24	Expected Payment 2024-25	Balance 6/30/25	Minimum Required Payment 2025-26
Assumption Change	6/30/21	No Ramp	0.00%	18	173,418	15,594	169,095	15,594	164,478	15,594
Net Investment (Gain)	6/30/21	60% Up Only	0.00%	18	(3,467,205)	(74,527)	(3,625,956)	(149,053)	(3,718,484)	(223,580)
Non-Investment (Gain)/Loss	6/30/21	No Ramp	0.00%	18	(159,640)	(14,355)	(155,660)	(14,355)	(151,410)	(14,355)
Risk Mitigation	6/30/21	No Ramp	0.00%	0	999,855	1,033,291	0	0	0	0
Risk Mitigation Offset	6/30/21	No Ramp	0.00%	0	(999,855)	(1,033,291)	0	0	0	0
Investment (Gain)/Loss	6/30/22	40% Up Only	0.00%	19	4,607,851	0	4,921,185	105,779	5,146,509	211,559
Non-Investment (Gain)/Loss	6/30/22	No Ramp	0.00%	19	547,963	0	585,224	52,625	570,634	52,625
Investment (Gain)/Loss	6/30/23	20% Up Only	0.00%	20	192,857	0	205,971	0	219,977	4,728
Non-Investment (Gain)/Loss	6/30/23	No Ramp	0.00%	20	600,995	0	641,863	0	685,510	61,643
Total					7,877,652	2,229,009	6,109,783	399,280	6,112,615	522,870

The (gain)/loss bases are the plan's allocated share of the risk pool's (gain)/loss for the fiscal year as disclosed in Allocation of Plan's Share of Pool's Experience earlier in this report. These (gain)/loss bases will be amortized in accordance with the CalPERS amortization policy in effect at the time the base was established.

### **Amortization Schedule and Alternatives**

The amortization schedule on the previous page(s) shows the minimum contributions required according to the CaIPERS amortization policy. Many agencies have expressed a desire for a more stable pattern of payments or have indicated interest in paying off the unfunded accrued liabilities more quickly than required. As such, we have provided alternative amortization schedules to help analyze the current amortization schedule and illustrate the potential savings of accelerating unfunded lia bility payments.

Shown on the following page are future year amortization payments based on 1) the current amortization schedule reflecting the individual bases and remaining periods shown on the previous page, and 2) alternative "fresh start" amortization schedules using two sample periods that would both result in interest savings relative to the current amortization schedule. To initiate a fresh start, please contact a CalPERS actuary.

The current amortization schedule typically contains both positive and negative bases. Positive bases result from plan changes, assumption changes, method changes or plan experience that increase unfunded liability. Negative bases result from plan changes, assumption changes, method changes, or plan experience that decrease unfunded liability. The combination of positive and negative bases within an amortization schedule can result in unusual or problematic circumstances in future years, such as:

- When a negative payment would be required on a positive unfunded actuarial liability; or
- When the payment would completely amortize the total unfunded liability in a very short time period, and results in a large change in the employer contribution requirement.

In any year when one of the above scenarios occurs, the actuary will consider corrective action such as replacing the existing unfunded liability bases with a single "fresh start" base and amortizing it over an appropriate period.

The current amortization schedule on the following page may appear to show that, based on the current amortization bases, one of the above scenarios will occur at some point in the future. It is impossible to know today whether such a scenario will in fact arise since there will be additional bases added to the amortization schedule in each future year. Should such a scenario arise in any future year, the actuary will take appropriate action based on guidelines in the CaIPERS <u>Actuarial Amortization Policy</u>.

### Amortization Schedule and Alternatives (continued)

		Alternative Schedules				
	Current Am Scheo		10 Year Am	ortization	5 Year Amo	ortization
Date	Balance	Payment	Balance	Payment	Balance	Payment
6/30/2025	6,112,615	522,870	6,112,615	834,368	6,112,615	1,434,853
6/30/2026	5,987,916	582,192	5,666,003	834,368	5,045,437	1,434,852
6/30/2027	5,793,436	627,399	5,189,021	834,369	3,905,692	1,434,853
6/30/2028	5,539,011	747,391	4,679,603	834,368	2,688,443	1,434,852
6/30/2029	5,143,278	761,868	4,135,546	834,368	1,388,422	1,434,852
6/30/2030	4,705,676	771,890	3,554,493	834,369		
6/30/2031	4,227,959	782,191	2,933,928	834,369		
6/30/2032	3,707,114	764,688	2,271,164	834,368		
6/30/2033	3,168,937	745,910	1,563,333	834,368		
6/30/2034	2,613,571	713,024	807,370	834,369		
6/30/2035	2,054,426	662,108				
6/30/2036	1,509,877	574,780				
6/30/2037	1,018,547	352,946				
6/30/2038	723,061	284,753				
6/30/2039	477,954	227,440				
6/30/2040	275,409	185,295				
6/30/2041	102,646	106,079				
6/30/2042						
6/30/2043						
6/30/2044						
6/30/2045						
6/30/2046						
6/30/2047						
6/30/2048						
6/30/2049						
Total		9,412,824		8,343,684		7,174,262
Interact Daid		0 000 000		0.004.000		4 004 047

#### Alternative Schedules

Total	9,412,824	8,343,684	7,174,262
Interest Paid	3,300,209	2,231,069	1,061,647
Estimated Savings		1,069,140	2,238,562

### **Employer Contribution History**

The table below provides a recent history of the employer contribution requirements for the plan, as determined by the annual actuarial valuation. Changes due to prepayments or plan amendments after the valuation report was finalized are not reflected.

Valuation Date	Contribution Year	Employer Normal Cost Rate	Unfunded Liability Payment
06/30/2014	2016 - 17	8.880%	\$145,337
06/30/2015	2017 - 18	8.921%	188,185
06/30/2016	2018 - 19	9.409%	256,911
06/30/2017	2019 - 20	10.221%	329,934
06/30/2018	2020 - 21	11.031%	391,954
06/30/2019	2021 - 22	10.88%	480,364
06/30/2020	2022 - 23	10.87%	569,921
06/30/2021	2023 - 24	12.47%	536,837
06/30/2022	2024 - 25	12.52%	536,146
06/30/2023	2025 - 26	12.58%	522,870

### **Funding History**

The table below shows the recent history of the actuarial accrued liability, share of the pool's market value of assets, unfunded accrued liability, funded ratio and annual covered payroll.

Valuation Date	Accrued Liability (AL)	Share of Pool's Market Value of Assets (MVA)	Unfunded Accrued Liability (UAL)	Funded Ratio	Annual Covered Payroll
06/30/2014	\$18,364,363	\$15,813,144	\$2,551,219	86.1%	\$4,825,662
06/30/2015	20,470,157	17,017,718	3,452,439	83.1%	4,793,536
06/30/2016	22,984,364	17,901,375	5,082,989	77.9%	4,832,807
06/30/2017	25,716,089	20,709,614	5,006,475	80.5%	4,790,237
06/30/2018	28,670,037	22,600,258	6,069,779	78.8%	4,616,300
06/30/2019	30,357,854	23,820,859	6,536,995	78.5%	4,111,671
06/30/2020	32,142,382	24,766,566	7,375,816	77.1%	3,759,399
06/30/2021	34,615,417	30,260,178	4,355,239	87.4%	3,570,660
06/30/2022	36,507,639	27,468,653	9,038,986	75.2%	3,407,281
06/30/2023	38,968,452	31,090,800	7,877,652	79.8%	3,671,455

### **Risk Analysis**

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#### **Future Investment Return Scenarios**

Analysis using the investment return scenarios from the Asset Liability Management process completed in 2021 was performed to determine the effects of various future investment returns on required employer contributions. The projections below reflect the impact of the CalPERS <u>Funding Risk Mitigation Policy</u>. The projections also assume that all other actuarial assumptions will be realized and that no further changes in assumptions, contributions, benefits, or funding will occur.

The first table shows projected contribution requirements if the fund were to earn either 3.0% or 10.8% annually. These alter nate investment returns were chosen because 90% of long-term average returns are expected to fall between them over the 20-year period ending June 30, 2043.

Assumed Annual Return FY 2023-24	Projected Employer Contributions					
through FY 2042-43	2026-27	2027-28	2028-29	2029-30	2030-31	
3.0% (5 <sup>th</sup> percentile)						
Discount Rate	6.80%	6.80%	6.80%	6.80%	6.80%	
Normal Cost Rate	12.6%	12.6%	12.6%	12.6%	12.6%	
UAL Contribution	\$611,000	\$715,000	\$923,000	\$1,058,000	\$1,219,000	
10.8% (95 <sup>th</sup> percentile)						
Discount Rate	6.75%	6.70%	6.65%	6.60%	6.55%	
Normal Cost Rate	12.8%	13.1%	13.3%	13.6%	13.8%	
UAL Contribution	\$557,000	\$551,000	\$588,000	\$0	\$0	

Required contributions outside of this range are also possible. In particular, whereas it is unlikely that investment returns will average less than 3.0% or greater than 10.8% over a 20-year period, the likelihood of a single investment return less than 3.0% or greater than 10.8% in any given year is much greater. The following analysis illustrates the effect of an extreme, single year investment return.

The portfolio has an expected volatility (or standard deviation) of 12.0% per year. Accordingly, in any given year there is a 16% probability that the annual return will be -5.2% or less and a 2.5% probability that the annual return will be -17.2% or less. These returns represent one and two standard deviations below the expected return of 6.8%.

The following table shows the effect of one and two standard deviation investment losses in FY 2023-24 on the FY 2026-27 contribution requirements. Note that a single-year investment gain or loss decreases or increases the required UAL contribution amount incrementally for each of the next five years, not just one, due to the 5-year ramp in the amortization policy. However, the contribution requirements beyond the first year are also impacted by investment returns beyond the first year. Historically, significant downturns in the market are often followed by higher than average returns. Such investment gains would offset the impact of these single year negative returns in years beyond FY 2026-27.

Assumed Annual Return for Fiscal Year 2023-24	Required Employer Contributions 2025-26	Projected Employer Contributions 2026-27
(17.2%) (2 standard deviation loss)		
Discount Rate	6.80%	6.80%
Normal Cost Rate	12.58%	12.6%
UAL Contribution	\$522,870	\$764,000
(5.2%) (1 standard deviation loss)		
Discount Rate	6.80%	6.80%
Normal Cost Rate	12.58%	12.6%
UAL Contribution	\$522,870	\$673,000

- Without investment gains (returns higher than 6.8%) in FY 2024-25 or later, projected contributions rates would continue to rise over the next four years due to the continued phase-in of the impact of the illustrated investment loss in FY 2023-24.
- The Pension Outlook Tool can be used to model projected contributions for these scenarios beyond FY 2026-27 as well as to model other investment return scenarios.

#### **Discount Rate Sensitivity**

The discount rate assumption is calculated as the sum of the assumed real rate of return and the assumed annual price inflation, currently 4.5% and 2.3%, respectively. Changing either the price inflation assumption or the real rate of return assumption will change the discount rate. The sensitivity of the valuation results to the discount rate assumption depends on which component of the discount rate is changed. Shown below are various valuation results as of June 30, 2023, assuming alternate discount rates by changing the two components independently. Results are shown using the current discount rate of 6.8% as well as alternate discount rates of 5.8% and 7.8%. The rates of 5.8% and 7.8% were selected since they illustrate the impact of a 1.0% increase or decrease to the 6.8% assumption.

#### Sensitivity to the Real Rate of Return Assumption

As of June 30, 2023	1% Lower Real Return Rate	Current Assumptions	1% Higher Real Return Rate
Discount Rate	5.8%	6.8%	7.8%
Price Inflation	2.3%	2.3%	2.3%
Real Rate of Return	3.5%	4.5%	5.5%
a) Total Normal Cost	24.55%	19.51%	15.67%
b) Accrued Liability	\$44,339,970	\$38,968,452	\$34,540,469
c) Market Value of Assets	\$31,090,800	\$31,090,800	\$31,090,800
d) Unfunded Liability/(Surplus) [(b) - (c)]	\$13,249,170	\$7,877,652	\$3,449,669
e) Funded Ratio	70.1%	79.8%	90.0%

#### Sensitivity to the Price Inflation Assumption

As of June 30, 2023	1% Lower Price Inflation	Current Assumptions	1% Higher Price Inflation
Discount Rate	5.8%	6.8%	7.8%
Price Inflation	1.3%	2.3%	3.3%
Real Rate of Return	4.5%	4.5%	4.5%
a) Total Normal Cost	20.46%	19.51%	17.81%
b) Accrued Liability	\$40,370,995	\$38,968,452	\$36,034,475
c) Market Value of Assets	\$31,090,800	\$31,090,800	\$31,090,800
d) Unfunded Liability/(Surplus) [(b) - (c)]	\$9,280,195	\$7,877,652	\$4,943,675
e) Funded Ratio	77.0%	79.8%	86.3%

### **Mortality Rate Sensitivity**

The following table looks at the change in the June 30, 2023, plan costs and funded status under two different longevity scenarios, namely assuming rates of post-retirement mortality are 10% lower or 10% higher than our current mortality assumptions adopted in 2021. This type of analysis highlights the impact on the plan of a change in the mortality assumption.

As of June 30, 2023	10% Lower Mortality Rates	Current Assumptions	10% Higher Mortality Rates
a) Total Normal Cost	19.84%	19.51%	19.20%
b) Accrued Liability	\$39,754,805	\$38,968,452	\$38,244,997
c) Market Value of Assets	\$31,090,800	\$31,090,800	\$31,090,800
d) Unfunded Liability/(Surplus) [(b) - (c)]	\$8,664,005	\$7,877,652	\$7,154,197
e) Funded Ratio	78.2%	79.8%	81.3%

#### Maturity Measures

As pension plans mature they become more sensitive to risks. Understanding plan maturity and how it affects the ability of a pension plan sponsor to tolerate risk is important in understanding how the pension plan is impacted by investment return volatility, other economic variables and changes in longevity or other demographic assumptions.

Since it is the employer that bears the risk, it is appropriate to perform this analysis on a pension plan level considering all rate plans. The following measures are for one rate plan only. One way to look at the maturity level of CaIPERS and its plans is to look at the ratio of a plan's retiree liability to its total liability. A pension plan in its infancy will have a very low ratio of retiree liability to total liability. As the plan matures, the ratio increases. A mature plan will often have a ratio above 60%-65%.

Ratio of Retiree Accrued Liability to Total Accrued Liability	June 30, 2022	June 30, 2023
1. Retiree Accrued Liability	\$17,668,282	\$19,069,118
2. Total Accrued Liability	\$36,507,639	\$38,968,452
3. Ratio of Retiree AL to Total AL [(1) ÷ (2)]	48%	49%

Another measure of the maturity level of CaIPERS and its plans is the ratio of actives to retirees, also called the support ratio. A pension plan in its infancy will have a very high ratio of active to retired members. As the plan matures and members retire, the ratio declines. A mature plan will often have a ratio near or below one.

To calculate the support ratio for the rate plan, retirees and beneficiaries receiving a continuance are each counted as one, even though they may have only worked a portion of their careers as an active member of this rate plan. For this reason, the support ratio, while intuitive, may be less informative than the ratio of retiree liability to total accrued liability above.

For comparison, the support ratio for all CalPERS public agency plans as of June 30, 2022, was 0.77 and was calculated consistently with how it is for the individual rate plan. Note that to calculate the support ratio for all public agency plans, a retiree with service from more than one CalPERS agency is counted as a retiree more than once.

Support Ratio	June 30, 2022	June 30, 2023
1. Number of Actives	29	29
2. Number of Retirees	70	75
3. Support Ratio [(1) ÷ (2)]	0.41	0.39

#### Maturity Measures (continued)

The actuarial calculations supplied in this communication are based on various assumptions about long-term demographic and economic behavior. Unless these assumptions (e.g., terminations, deaths, disabilities, retirements, salary increases, investment return) are exactly realized each year, there will be differences on a year-to-year basis. The year-to-year differences between actual experience and the assumptions are called actuarial gains and losses and serve to lower or raise required employer contributions from one year to the next. Therefore, employer contributions will inevitably fluctuate, especially due to the u ps and downs of investment returns.

#### Asset Volatility Ratio

Shown in the table below is the asset volatility ratio (AVR), which is the ratio of market value of assets to payroll. Plans that have a higher AVR experience more volatile employer contributions (as a percentage of payroll) due to investment return. For example, a plan with an AVR of 8 may experience twice the contribution volatility due to investment return volatility than a plan with an AVR of 4. It should be noted that this ratio is a measure of the current situation. It increases over time but generally tends to stabilize as a plan matures.

#### Liability Volatility Ratio

Also shown in the table below is the liability volatility ratio (LVR), which is the ratio of accrued liability to payroll. Plans that have a higher LVR experience more volatile employer contributions (as a percentage of payroll) due to changes in liability. For example, a plan with an LVR of 8 is expected to have twice the contribution volatility of a plan with an LVR of 4 when there is a change in accrued liability, such as when there is a change in actuarial assumptions. It should be noted that this ratio indicates a longer-term potential for contribution volatility, since the AVR, described above, will tend to move closer to the LVR as the funded ratio approaches 100%.

Contribution Volatility	June 30, 2022	June 30, 2023
1. Market Value of Assets	\$27,468,653	\$31,090,800
2. Payroll	\$3,407,281	\$3,671,455
3. Asset Volatility Ratio (AVR) [(1) ÷ (2)]	8.1	8.5
4. Accrued Liability	\$36,507,639	\$38,968,452
5. Liability Volatility Ratio (LVR) [(4) ÷ (2)]	10.7	10.6

#### **Maturity Measures History**

Valuation Date	Ratio of Retiree Accrued Liability to Total Accrued Liability	Support Ratio	Asset Volatility Ratio	Liability Volatility Ratio
06/30/2017	37%	0.96	4.3	5.4
06/30/2018	39%	0.84	4.9	6.2
06/30/2019	42%	0.68	5.8	7.4
06/30/2020	41%	0.60	6.6	8.5
06/30/2021	42%	0.51	8.5	9.7
06/30/2022	48%	0.41	8.1	10.7
06/30/2023	49%	0.39	8.5	10.6

#### **Funded Status – Termination Basis**

The funded status measured on a termination basis is an estimate of the financial position of the plan had the contract with CalPERS been terminated as of June 30, 2023. The accrued liability on a termination basis (termination liability) is calculated differently from the plan's ongoing funding liability. For the termination liability calculation, both compensation and service are frozen as of the valuation date and no future pay increases or service accruals are assumed. This measure of funded status is not appropriate for assessing the need for future employer contributions in the case of an ongoing plan, that is, for an employer that continues to provide CalPERS retirement benefits to active employees. Unlike the actuarial cost method used for ongoing plans, the termination liability is the present value of the benefits earned through the valuation date.

A more conservative investment policy and asset allocation strategy was adopted by the board for the Terminated Agency Pool. The Terminated Agency Pool has limited funding sources since no future employer contributions will be made. Therefore, expected benefit payments are secured by risk-free assets and benefit security for members is increased while limiting the funding risk. However, this asset allocation has a lower expected rate of return than the remainder of the PERF and consequently, a lower discount rate assumption. The lower discount rate for the Terminated Agency Pool results in higher liabilities for terminated plans.

The discount rate used for actual termination valuations is a weighted average of the 10-year and 30-year Treasury yields where the weights are based on matching asset and liability durations as of the termination date. The discount rates used in the following analysis is based on 20-year Treasury bonds, which is a good proxy for most plans. The discount rate upon contract termination will depend on actual Treasury rates on the date of termination, which varies over time, as shown below.

Valuation Date	20-Year <u>Treasury Rate</u>	Valuation Date	20-Year Treasury Rate
06/30/2014	3.08%	06/30/2019	2.31%
06/30/2015	2.83%	06/30/2020	1.18%
06/30/2016	1.86%	06/30/2021	2.00%
06/30/2017	2.61%	06/30/2022	3.38%
06/30/2018	2.91%	06/30/2023	4.06%

As Treasury rates are variable, the table below shows a range for the termination liability using discount rates 1% below and above the 20-year Treasury rate on the valuation date. The price inflation assumption is the 20-year Treasury breakeven inflation rate, that is, the difference between the 20-year inflation indexed bond and the 20-year fixed-rate bond.

The Market Value of Assets (MVA) also varies with interest rates and will fluctuate depending on other market conditions on the date of termination. Since it is not possible to approximate how the MVA will change in different interest rate environments, the results below use the MVA as of the valuation date.

	Discount Rate: 3.06% Price Inflation: 2.50%	Discount Rate: 5.06% Price Inflation: 2.50%
1. Termination Liability <sup>1</sup>	\$63,988,029	\$47,404,439
2. Market Value of Assets (MVA)	31,090,800	31,090,800
3. Unfunded Termination Liability[(1) – (2)]	\$32,897,229	\$16,313,639
4. Funded Ratio [(2) ÷ (1)]	48.6%	65.6%

<sup>1</sup> The termination liabilities calculated above include a 5% contingency load. The contingency load and other actuarial assumptions can be found in Appendix A of the Section 2 report.

In order to terminate the plan, first contact our Pension Contract Services unit to initiate a Resolution of Intent to Terminate. The completed Resolution will allow a CaIPERS actuary to provide a preliminary termination valuation with a more up -to-date estimate of the plan's assets and liabilities. Before beginning this process, please consult with a CaIPERS actuary.

#### Funded Status – Low-Default-Risk Basis

Actuarial Standard of Practice (ASOP) No. 4, *Measuring Pension Obligations and Determining Pension Plan Costs or Contributions*, requires the disclosure of a low-default-risk obligation measure (LDROM) of benefit costs accrued as of the valuation date using a discount rate based on the yields of high quality fixed income securities with cash flows that replica te expected benefit payments. Conceptually, this measure represents the level at which financial markets would value the accrued plan costs, and would be approximately equal to the cost of a portfolio of low-default-risk bonds with similar financial characteristics to accrued plan costs.

As permitted in ASOP No. 4, the Actuarial Office uses the Entry Age Actuarial Cost Method to calculate the LDROM. This methodology is in line with the measure of "benefit entitlements" calculated by the Bureau of Economic Analysis and used by the Federal Reserve to report the indebtedness due to pensions of plan sponsors and, conversely, the household wealth due to pensions of plan members.

As shown below, the discount rate used for the LDROM is 4.82%, which is the Standard FTSE Pension Liability Index<sup>1</sup> discount rate as of June 30, 2023, net of assumed administrative expenses.

Selected Measures on a Low-Default-Risk Basis	June 30, 2023
Discount Rate	4.82%
1. Accrued Liability <sup>2</sup> -Low-Default-Risk Basis (LDROM)	
a) Active Members	\$16,453,958
b) Transferred Members	7,943,629
c) Separated Members	3,224,560
d) Members and Beneficiaries Receiving Payments	23,146,188
e) Total	\$50,768,335
2. Market Value of Assets (MVA)	31,090,800
3. Unfunded Accrued Liability – Low-Default-Risk Basis [(1e) – (2)]	\$19,677,535
4. Unfunded Accrued Liability – Funding Policy Basis	7,877,652
5. Present Value of Unearned Investment Risk Premium $[(3) - (4)]$	\$11,799,883

The difference between the unfunded liabilities on a low-default-risk basis and on the funding policy basis represents the present value of the investment risk premium that must be earned in future years to keep future contributions for currently accrued p lan costs at the levels anticipated by the funding policy.

Benefit security for members of the plan relies on a combination of the assets in the plan, the investment income generated from those assets, and the ability of the plan sponsor to make necessary future contributions. If future returns fall short of 6.8%, benefit security could be at risk without higher than currently anticipated future contributions.

The funded status on a low-default-risk basis is not appropriate for assessing the sufficiency of plan assets to cover the cost of settling the plan's benefit obligations (see Funded Status – Termination Basis), nor is it appropriate for assessing the need for future contributions (see Funded Status – Funding Policy Basis).

- <sup>1</sup> This index is based on a yield curve of hypothetical AA-rated zero coupon corporate bonds whose maturities range from6 months to 30 years. The index represents the single discount rate that w ould produce the same present value as discounting a standardized set of liability cash flow sfor a fully open pension plan using the yield curve. The liability cash flows are reasonably consistent with the pattern of benefits expected to be paid from the entire Public Employees' Retirement Fund for current and former plan members. A different index, hence a different discount rate, may be needed to measure the LDROM for a subset of the fund, such as a single rate plan or a group of retirees.
- <sup>2</sup> If plan assets were invested entirely in the AA fixed income securities used to determine the discount rate of 4.82%, the CalPERS discount rate could, at various times, be below 4.5% or 5.25%, and some automatic annual retiree COLAs could be suspended (Gov. Code sections 21329 and 21335). Since there is currently no proposal to adopt an asset allocation entirely comprised of fixed income securities, the automatic COLAs have been fully valued in the measures above based on the assumptions used for plan funding. Removing future COLAs from the measurement w ould understate the statutory obligation.

#### **Summary of Valuation Data**

The table below shows a summary of the plan's member data upon which this valuation is based:

	June 30, 2022	June 30, 2023
Active Members		
Counts	29	29
Average Attained Age	50.9	51.2
Average Entry Age to Rate Plan	37.0	38.0
Average Years of Credited Service	12.8	11.8
Average Annual Covered Pay	\$117,492	\$126,602
Annual Covered Payroll	\$3,407,281	\$3,671,455
Present Value of Future Payroll	\$26,170,251	\$27,926,840
Transferred Members	29	27
Separated Members	33	32
Retired Members and Beneficiaries*		
Counts	70	75
Average Annual Benefits	\$19,429	\$19,814
Total Annual Benefits	\$1,360,017	\$1,486,023

Counts of members included in the valuation are counts of the records processed by the valuation. Multiple records may exist for those who have service in more than one valuation group. This does not result in double counting of liabilities.

\* Values include community property settlements.

#### **List of Class 1 Benefit Provisions**

This plan has the following Class 1 Benefit Provisions:

• One Year Final Compensation (FAC 1)

### **Plan's Major Benefit Options**

Shown below is a summary of the major optional benefits for which the agency has contracted. A description of principal standard and optional plan provisions is in Section 2.

	Benefit Group		
Member Category	Misc	Misc	Misc
<b>Demographics</b> Actives Transfers/Separated Receiving	Yes Yes Yes	No No Yes	No No Yes
Benefit Provision			
Benefit Formula Social Security Coverage Full/Modified	2% @ 55 No Full		
Employee Contribution Rate	7.00%		
Final Average Compensation Period	One Year		
Sick Leave Credit	Yes		
Non-Industrial Disability	Improved		
Industrial Disability	No		
Pre-Retirement Death Benefits Optional Settlement 2 1959 Survivor Benefit Level Special Alternate (firefighters)	Yes Level 3 No No		
Post-Retirement Death Benefits Lump Sum Survivor Allowance (PRSA)	\$2,000 No	\$2,000 No	\$2,000 No
COLA	2%	2%	2%

# Section 2

California Public Employees' Retirement System

# **Risk Pool Actuarial Valuation Information**

Section 2 may be found on the CalPERS website (<u>www.calpers.ca.gov</u>) in the Forms & Publications section